

## CORPORATE PARENTING BOARD – SEPTEMBER 2017

<b>Title of paper:</b>	Care Leavers Annual Report	
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<b>Other colleagues who have provided input:</b>		
<b>Date of consultation with Portfolio Holder(s) (if relevant)</b>		
<b>Relevant Council Plan Key Theme:</b>		
Strategic Regeneration and Development		<input type="checkbox"/>
Schools		<input type="checkbox"/>
Planning and Housing		<input type="checkbox"/>
Community Services		<input type="checkbox"/>
Energy, Sustainability and Customer		<input type="checkbox"/>
Jobs, Growth and Transport		<input type="checkbox"/>
Adults, Health and Community Sector		<input type="checkbox"/>
Children, Early Intervention and Early Years		<input checked="" type="checkbox"/>
Leisure and Culture		<input type="checkbox"/>
Resources and Neighbourhood Regeneration		<input type="checkbox"/>
<b>Summary of issues (including benefits to citizens/service users):</b>		
<p>This report outlines the work undertaken and progress made by the Leaving Care Service since the Pilot Ofsted Inspection in January 2017. It is the Annual Report on the Service, to update the Board on services provided to young people transitioning from care into adulthood.</p>		
<b>Recommendation(s):</b>		
<b>1</b>	The Board continues to support and understand the duties required of the Leaving Care Service, and forthcoming changes in legislation.	
<b>2</b>	<p>To make the Board aware that the Government recently approved a new strategy document, entitled ‘Keep On Caring – Supporting Young People from Care to Independence’ (July 2016). We are expecting government guidance to be issued in January 2018, to be implemented by April 2018. This strategy will require Local Authorities to offer guidance and support to all care leavers up to the age of 25. ‘The Children and Social Work Act 2017’ has also been approved by the Government and guidance is expected by January 2018. There are potential budget and resource implications upon the Leaving Care Service; we are unable to quantify this until</p>	

statutory guidance is received.
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## **1 REASONS FOR RECOMMENDATIONS**

1.1 Nottingham City Council has a duty to provide services to those young people defined as Care Leavers under the Statutory Guidance; The Children Act 1989 Guidance and Regulations; Volume 3, Planning Transition to Adulthood for Care Leavers, The Children (Leaving Care) Act 2000, Children and Young Persons Act 2008.

1.2 Research and practice shows that young people who have been looked after will have the best chance to succeed as adults if those providing transitional care and support take the following principles into account

- Is this good enough for my child?
- Provide a second chance if things do not go as expected.
- Is the support package tailored to a young person's individual needs?

These are the principles which Nottingham City Council's Leaving Care Service uses to underpin the service they deliver to our Care Leavers. The service endeavours to ensure each young person is provided with a service that is tailored to meet a young person's needs, which is reviewed to ensure their transition into adulthood is successful.

1.3 The Leaving Care Service provides services to those young people as defined under the Act as 'Eligible', 'Relevant' or 'Former Relevant'. Recent amendments to the Guidance also determine that services must be provided to persons qualifying for Advice/Assistance.

- Eligible young people are those young people currently looked after and have been looked after for a period of 13 weeks or periods amounting to a total of 13 weeks which began after age 14 and ended on reaching 16.
- Relevant young people are those young people who are:
  - o Not looked after.
  - o Aged 16/17 and before this, ceased to be looked after as an eligible child.

This includes those young people (16/17) who were detained/secured or detained under the Mental Health Act in hospital and had been looked after for a period or periods amounting to 13 weeks after reaching age 14.

Regulation 3 (of 9.1) also states that a child who has lived continuously for six months or more with a parent/carer whom the child now ceases to live with be treated as a Relevant child.

- Persons qualifying for Advice/Assistance are defined as persons aged between 16 and 21, whereby a Special Guardianship order was in force.

1.4 Nottingham City Council has a duty to provide and sustain young people defined as Care Leavers with suitable accommodation. The Act defines suitable accommodation as the following:

- That which is reasonably practical and suitable for the young person with regards to their needs.

- That which the responsible Authority finds satisfactory with regards to the character and suitability of the landlord/provider.
- Accommodation that complies with Health and Safety legislation.
- That which takes into account young people's views, training, education and employment needs.

The Act also places a duty on the Council to take steps as far as is reasonably practical, to identify sufficient accommodation within its area to meet the needs of Care Leavers.

Current performance with regards to Care Leavers and suitable accommodation has declined recently. One of the issues affecting this performance is that young people in custody are not counted as being in suitable accommodation. Performance currently stands at 84%. Nottingham City Council is below its target, but is in line with comparative cities.

1.5 The Placement Service commissions accommodation from private providers for semi-independent living and Nottingham City Council also has a range of semi-independent provision within its residential estate. We do therefore provide a range of accommodation which reflects the diverse needs of its Care Leavers. This includes:

- Enabling young people to remain in the accommodation in which they lived whilst in care i.e. staying put.
- Foyers – supported housing.
- Small group homes.
- Independent accommodation with support.
- Shared accommodation with/without support.

1.6 As the majority of young people approach their 18<sup>th</sup> birthday, they will be working towards gaining their own tenancy. The Leaving Care Service works closely with Nottingham City Homes (NCH) who are extremely supportive of Care Leavers. There is a robust housing protocol in place which enables Care Leavers to be a priority for housing, with the aim being to ensure our young people are provided with good, safe, quality accommodation.

1.7 Personal Advisors work closely with NCH Housing Patch managers to ensure young people are provided with the necessary support to sustain their own tenancies. NCH will share information if young people are struggling and there may be a risk to their tenancies. NCH provides support to young people regarding finances and is well accessed by young people. They have also provided apprenticeships to Care Leavers.

1.8 There remains a national focus on young people 'Staying Put'. The Leaving Care Service has reviewed its policy and financial arrangements to make a complicated system easier for carers/young people to understand. The number of young people 'Staying Put' in their foster placements, residential homes (if appropriately registered) and within our residential semi-independent estate continues to increase

This allows young people to stay in placements post-18 if they wish to, if assessed as not yet ready for their own tenancy, particularly vulnerable or in appeal with respect to their immigration status. This includes a dedicated Personal Advisor to those young people exiting residential care.

We currently have 18 young people 'Staying Put' with a further 4 young people with plans to 'Stay Put'.

- 1.9 Making the transition to adulthood can be difficult for children in care, but one that can also help young people assert their own identity. The Leaving Care Service provides support to enable young people to choose how they furnish their own homes by providing a 'Setting Up Home' grant to ensure they have appropriate equipment and household items. This is assessed on an individual basis so that resources are allocated appropriately.
- 1.10 The Leaving Care Service has embedded the use of the 'Life Skills Booklet'. This tool helps identify gaps in independent skills so that appropriate support can be put in place.
- 1.11 The Leaving Care Service employs a qualified Social Worker, whose role it is to identify those young people who would qualify for Adult Services. The Transitions Worker has proved very beneficial in ensuring that our most vulnerable Care Leavers access the appropriate Adult Service in a timely manner, and if they are not eligible, identifying support such young people may require.
- 1.12 The Leaving Care Service are required to review Pathway Plans and support Care Leavers as they make their transition to adulthood, which is irrespective of other services provided i.e. if they are disabled, in custody or an Unaccompanied Asylum Seeking Child (UASC). The Act required Pathway Plans be implemented and reviewed for all Eligible, Relevant and Former Relevant young people.
- 1.13 Each young person's Pathway Plan sets out the actions to be undertaken by the Local Authority, young person, their Carers and the full range of Agencies so each young person is provided with the services they need.

The Leaving Care Service uses a Pathway Plan which is specific, measurable, achievable, realistic, timely and incorporates the wishes and feelings of young people. Performance will be able to monitored on the production of a monthly report from the Analysis and Insight Team due shortly from the new Liquid Logic system

- 1.14 All young people eligible for a Pathway Plan must be allocated a Personal Advisor (P.A.). These are not necessarily qualified workers but have to possess the necessary skills and expertise to work with Care Leavers. Regulation 8 (of 9.1) sets out the function of a P.A. This includes providing information, support in relation to finances, housing, health, education, training and employment. They are the key professionals for co-ordinating Care Leaver support. They remain allocated to a young person until they are 21 or 25, if in full time education. P.A.s are required to visit young people statutorily every 8 weeks.
- 1.15 The Leaving Care Service recognise that the number of young people engaged in training, education and employment is crucial in ensuring young people succeed in transitioning successfully into adulthood.

Initially, RISE (Routes Into Sustainable Employment) was commissioned to provide opportunities for young people, however both Nottingham City Council and Ofsted recognised this as a poor investment in terms of outcomes and the contract ceased in April 2015.

The Service has been piloting an EET (education, employment and training) P.A. role for a year. The role of this P.A. is to work alongside other Personal Advisors, EET Providers, voluntary organisations, Futures and internal Departments to work with young people to ensure they are engaging with education, training or employment.

The EET P.A. offers ASDAN qualifications, timetables and opportunities based on young people's needs, particularly those young people who are further disadvantaged regarding opportunities such as young mothers, young people coming out of custody and those young people who struggle emotionally.

The EET P.A. works closely with a range of partners, such as housing, education and the Youth Offending Team, to share resources, learning and practice. We have made significant progress that shows this has been highly successful amongst some of our more disengaged young people, exemplified by EET figures increasing to 70.1% above National Average

The Nottingham Labour Manifesto 2015 includes the following pledge: 'It will offer permanent jobs or apprenticeships within the City Council to at least 10% of care leavers and encourage further employment opportunities for them across the city'.

1.16 The Leaving Care Service has an excellent relationship with Futures, a social enterprise which provides careers advice for skills and employment. There are three dedicated Futures workers who are considered part of the team. They attend team meetings to ensure that the learning/training pathways of young people are captured, and work closely with the dedicated P.A. for employability, education and training.

1.17 The Leaving Care Service is working hard to ensure the participation of Care Leavers in delivering appropriate services.

A Care Leavers group known as 'Your Voice' continues to meet regularly. They meet as a group to look at issues which affect them and have the opportunity to feedback about their experiences as Care Leavers. Strong liaison occurs with the Children in Care Council and members of the group feedback regularly to Corporate Members on issues which they themselves have identified.

1.18 Care Leavers are entitled to have full medical information as they leave care and this is a Government requirement. The Health Passport (known as Important Health Information following consultation with Care Leavers) has been implemented. There have been issues in these being produced in a timely way, but the Leaving Care Service is working closely with the Looked After Medical team to improve performance.

The Service recognises the importance of ensuring young people have their necessary health information, and monthly meetings are now being held to ensure this is monitored closely.

There is also a recognition that Care Leaver's emotional well-being needs to be included in their health information. Research clearly shows that loneliness/social isolation is a clear factor in determining a young person's well-being, and that children in the care system do not often engage with services offered prior to leaving care. As part of the E.E.T. P.A. role, we are now incorporating a counselling service known as 'Lasting Differences' which young people are engaging with.

- 1.19 The Leaving Care Service works closely with the Children in Care Police Officer, YOT, Police, Probation and other relevant agencies to ensure that if there are concerns, then the relevant support is implemented to mitigate against further risk.
- 1.20 The Pilot Ofsted Inspection in January 2017 identified that the Leaving Care Service needs to be more tenacious in ensuring the service maintains contact and support with older Care Leavers. Work has been undertaken to implement processes, and a 'Keep In Touch' policy to ensure the most vulnerable young people do not lose touch with the Service. Should this happen, work is undertaken to identify affected care leavers early and checks made with Housing, Prisons, Department of Work and Pensions and Futures to locate young people and robust attempts made to re-engage them. The service remains mindful that these young adults, 18 years of age and over, do have a choice as to whether they require a service and that their choices are respected.
- 1.21 The Nottingham City Council Leaving Care Service is an active member of the National Leaving Care Benchmarking Forum (NLCBF). There are now over 85 Authority Members from across the country within the forum, meeting to discuss best practice and policy updates.
- 1.22 Once statutory guidance is received relating to the implementation of 'Keep on Caring', the Local Authority will need a local offer in place covering a range of services. Work is underway on this.

## **2 BACKGROUND (INCLUDING OUTCOMES OF CONSULTATION)**

- 2.1 The Board have a corporate duty to understand and promote the services that Nottingham City Council has to undertake legally, to promote the outcomes and opportunities of its Care Leavers.

## **3 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS**

- 3.1 None.

## **4 FINANCE COMMENTS (INCLUDING IMPLICATIONS AND VALUE FOR MONEY/VAT)**

- 4.1 None.

## **5 LEGAL AND PROCUREMENT COMMENTS (INCLUDING RISK MANAGEMENT ISSUES, AND LEGAL, CRIME AND DISORDER ACT AND PROCUREMENT IMPLICATIONS)**

- 5.1 None.

## **6 STRATEGIC ASSETS & PROPERTY COMMENTS (FOR DECISION RELATING TO ALL PROPERTY ASSETS AND ASSOCIATED INFRASTRUCTURE) (AREA COMMITTEE REPORTS ONLY)**

6.1 None.

## **7 EQUALITY IMPACT ASSESSMENT**

7.1 Has the equality impact of the proposals in this report been assessed?

No



An EIA is not required because:

(Please explain why an EIA is not necessary)

Not needed as the report does not contain proposals or financial decisions.

Yes



Attached as Appendix x, and due regard will be given to any implications identified in it.

## **8 LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION**

8.1 None.

## **9 PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT**

9.1 The Children Act, 1989; Guidance and Regulations, Volume 3, Planning Transition to Adulthood for Care Leavers.

9.2 The Children (Leaving Care) Act, 2000.

9.3 Children and Young Persons Act, 2008.